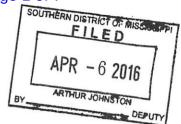
IN THE UNITED STATES DISTRICT COURT FOR THE SOUTHERN DISTRICT OF MISSISSIPPI NORTHERN DIVISION



JEFFERY A. STALLWORTH

PLAINTIFF

VS.

CIVIL ACTION NO. 3:16-cv-246 CWR-FKB

GOVERNOR DEWEY PHILLIP "PHIL" BRYANT, STATE OF MISSISSIPPI, MISSISSIPPI LEGISLATURE, EAST METRO PARKWAY, AND MISSISSIPPI DEPARTMENT OF TRANSPORATION

DEFENDANTS

COMPLAINT AND COMPLAINT FOR INJUNCTION AND DECLARATORY ACTION JURY TRIAL REQUESTED

COMES NOW Plaintiff Jeffery A. Stallworth and files his complaint against Dewey "Phil" Bryant, Governor of the State of Mississippi, the State of Mississippi, the Mississippi Legislature, the East Metro Parkway, and the Mississippi Department of Transportation as follows:

PARTIES

- 1. Plaintiff Jeffery A. Stallworth is a resident and a taxpayer of Jackson, Mississippi and a former Commissioner of the Jackson Municipal Airport Authority ("JMAA") who resides at 6286 Hanging Moss Road, Jackson, Mississippi 39206.
- 2. Defendant Phil Bryant is Governor of the State of Mississippi who resides at the Governor's Mansion or whose offices are located at 401 Mississippi Street, Jackson, Mississippi and can be served with process by serving him or his attorney.
- 3. Defendant State of Mississippi is a governmental entity which can be served with process by serving Attorney General Jim Hood at 550 High Street, Suite 1200, Jackson, Mississippi 39201.

- 4. Defendant Mississippi Legislature is a body politic responsible for passing laws and legislation for the entire State of Mississippi and can be served with process by serving Attorney General Jim Hood at 550 High Street, Suite 1200, Jackson, Mississippi 39201.
- 5. Defendant East Metro Parkway is a commission charged with economic development in the City of Jackson and surrounding areas and may be served with process by serving its President.
- 6. Defendant Mississippi Department of Transportation is a governmental entity charged oversight of Mississippi's transportation resources and operations, and with maintenance of aeronautics, ports, rails, highways and roads within the State of Mississippi and may be served with process by serving its Executive Director Melinda McGrath or attorney at 401 North West Street, Jackson, Mississippi.

JURISDICTION AND VENUE

- 7. Pursuant to USC Section 1331, this Court has jurisdiction over this action because it contains a federal question arising under the Constitution, laws, or treatises of the United States of America.
- 8. Venue is proper pursuant to 28 USC Section 1391(b). A substantial portion of the acts occurred in Jackson, Mississippi, which is the Capitol, giving rise to the claim.

FACTS

9. On or about March 24, 2016, the Legislature passed House Bill 2162 which would allow Madison and Rankin County, Mississippi to takeover and create the Jackson Metropolitan Area Airport Authority, establish its powers and duties, and allow it to exercise all powers and duties delegated to municipal airport authorities especially the Jackson Municipal Airport Authority, to abolish the Jackson Municipal Airport Authority, and to transfer all powers, duties, facilities and

resources to the newly created Jackson Metropolitan Area Airport Authority. House Bill 2162 is a hostile takeover of the Jackson Municipal Airport Authority. Gov. Bryant is expected to sign the bill and upon information and belief, is the impetus behind the bill. House Bill 2162 is attached as Exhibit A.

- 10. The airport belongs to the City of Jackson, Mississippi. Upon information and belief, the city fathers and the business-minded community came worked together to create a new airport in addition to Hawkins Field. Jackson spent over \$150,000 to purchase land in Rankin County, Mississippi and the federal government provided matching funds. Upon information and belief, the Jackson Airport earned a profit of approximately \$3,000,000 last year and enjoys approximately \$17,000,000 in unrestricted cash. JMAA has also devoted attention to Hawkins Field and anticipates improvements there. The JMAA commissioners are all black. The attorneys who represent JMAA are black. The chief executive officer is black. He is JMAA's first black chief executive officer and this is Jackson's first all black authority. The City of Jackson is also majority black.
- 11. If other citizens from Rankin or Madison County want to sit as commissioners on the JMAA, they should have to pay to do so; to do otherwise is tantamount to a taking of Jackson's property without just compensation. House Bill 2162 shifts control and ownership of property owned by the City of Jackson to a newly, statutorily created board of commissioners. By this hostile and unwanted takeover by the Defendants, the City of Jackson and its residents will lose control of its valuable property, the airport and JMAA, and it is owed compensation for the loss of its precious, valuable assets.
- 12. While preparing to take over Jackson's precious assets, the Mississippi Department of Transportation has neglected other land in other parts of Jackson including but not limited to

south and west Jackson. Plaintiff is the owner of approximately 100 acres of land in Subdivision No. 2 which has the potential to be extremely valuable if the Department of Transportation would provide resources such as frontage roads and greater access as it does other property. However, the Department of Transportation spends its resources developing frontage roads and access roads for land owned or near whites rather than blacks. Defendant East Metro Parkway aims to shift traffic flow and traffic patterns to Flowood and Lakeland Drive in Rankin County, Mississippi rather than from Highway 80 in Jackson, Mississippi by making the parkway accessible, faster, and with less hassle than Highway 80 or Lakeland Drive. It will promote a bypass of Jackson, Mississippi although it was partially funded or otherwise supported by JMAA.

COUNT ONE: VIOLATION OF THE FIFTH AMENDMENT

- 13. Plaintiff reasserts the allegations set forth in paragraphs 1-12 set forth above.
- 14. At all times herein, Plaintiff and other citizens of the City of Jackson had a right and an expectation that the JMAA and the airport which sets on land paid for by the City of Jackson and owned by it would remain in the City of Jackson. Instead, by passing House Bill 2162, the Defendants have constructed a hostile takeover of property belonging to the City of Jackson and its residents without any compensation whatsoever. While this newly created authority would govern Hawkins Field, located in Jackson, Mississippi and a part of JMAA, it would allow the City of Madison to keep Bruce Campbell Field.
- 15. The Defendants Legislature, State of Mississippi, and Gov. Bryant violated Plaintiff's Fifth Amendment rights by taking his property interest without just compensation.

16. As a direct and proximate cause of the acts of the Defendants, Plaintiff has suffered damages of emotional distress, will be irreparably harmed, and will suffer a loss of his city's tax base caused by this takeover.

COUNT TWO: FOURTEENTH AMENDMENT-DUE PROCESS

- 17. Plaintiff reasserts the allegations set forth in paragraphs 1-16 set forth above.
- 18. Plaintiff, as a citizen and taxpayer of Jackson, Mississippi, had a right to notice and a hearing before his property was taken.
- 19. However, the Defendants gave no such hearing to the Plaintiff or the citizens of Jackson prior to taking the property.
- 20. Upon information and belief, a violation of a constitutional right is irreparable and actionable.
- 21. As a direct and proximate cause of the acts of the Defendants, Plaintiff has suffered harm including emotional distress and a violation of his due process rights.

COUNT THREE: FOURTEENTH AMENDMENT-EQUAL PROTECTION

- 22. Plaintiff reasserts the allegations set forth in paragraphs 1-21 set forth above.
- 23. Plaintiff, as a citizen of Jackson, Mississippi and a taxpayer therein, has a right under the Fourteenth Amendment of the United States Constitution to be treated in a way and manner that was similar to all similarly situated residents of other cities, particularly Madison and Rankin counties.
- 24. However, Plaintiff and other residents of the City of Jackson, is treated less favorably than these similarly situated residents of Madison, Rankin, and other counties and even less favorably than white residents of Jackson, Mississippi as it relates to obtaining resources or

favorable development or treatment from the Department of Transportation or other Defendants including the East Parkway Commission.

COUNT THREE-BREACH OF FIDUCIARY DUTY

- 25. Plaintiff reasserts the allegations set forth in paragraphs 1-24 set forth above.
- 26. As the Governor for all the people of Mississippi, a Legislature that should put the interests of all the people of Mississippi first, and a Department of Transportation which should devote and expend resources in all areas, regardless of whether they are populated by mostly blacks or mostly whites, these Defendants owe certain fiduciary duties to its citizens of the State of Mississippi and of the City of Jackson.
- 27. These Defendants' failure to pay Plaintiff and the Jackson residents the full value, or any value whatsoever, for its property is a breach of that fiduciary duty owed to Plaintiff thereby entitling him to damages in a amount to be determined by the jury and Court.

COUNT FOUR-BREACH OF COVENANT OF GOOD FAITH AND FAIR DEALING

- 28. Plaintiff reasserts the allegations set forth in paragraphs 1-28 set forth above.
- 29. An implied covenant of good faith and fair dealing arises from the relationship a State has with her citizens.
- 30. The Defendants' failure to take JMAA from the Plaintiff as a resident of Jackson and the city itself without just and adequate compensation is a breach of that implied covenant of good faith and fair dealing which entitles Plaintiff to damages and an injunction to prevent such a takeover without compensation.

WHEREFORE, Plaintiff Jeffery A. Stallworth requests that this Court enter an order declaring that their action is a taking, enjoining the Defendants from taking JMAA from the City of Jackson and awarding damages in an amount determined to be just and adequate plus

prejudgment and post judgment interest and such other relief as this Court deems just and appropriate.

This the 6 day of April, 2016.

Respectfully submitted,

Teffery A. Stallworth, Pro Se 6286 Hanging Moss Road

Jackson, MS 39206

601-259-5776-telephone

MISSISSIPPI LEGISLATURE

REGULAR SESSION 2016

Senator(s) Harkins, Kirby, Moran,

To: Accountability, Efficiency, Transparency

Caughman, Browning

SENATE BILL NO. 2162

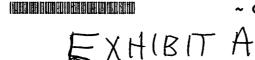
AN ACT TO CREATE SECTION 61-3-6, MISSISSIPPI CODE OF 1972, TO

2 CREATE THE JACKSON METROPOLITAN AREA AIRPORT AUTHORITY; TO 3 ESTABLISH ITS POWERS AND DUTIES; TO PROVIDE THAT THE JACKSON 4 METROPOLITAN AREA AIRPORT AUTHORITY SHALL EXERCISE ALL POWERS AND DUTIES DELEGATED TO MUNICIPAL AIRPORT AUTHORITIES BY LAW; TO 5 6 PROVIDE FOR THE APPOINTMENT OF THE COMMISSIONERS OF THE JACKSON 7 METROPOLITAN AREA AIRPORT AUTHORITY; TO ABOLISH THE JACKSON 8 MUNICIPAL AIRPORT AUTHORITY AND TRANSFER ALL POWERS, DUTIES, FACILITIES AND RESOURCES TO THE JACKSON METROPOLITAN AREA AIRPORT 9 10 AUTHORITY; TO AMEND SECTIONS 61-3-3 AND 61-3-5, MISSISSIPPI CODE 11 OF 1972, IN CONFORMITY THERETO; AND FOR RELATED PURPOSES. 12 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: **SECTION 1.** This section shall be codified as Section 61-3-6, 13 14 Mississippi Code of 1972: 61-3-6. (1) The Metropolitan Area Airport Authority is 15 created and established and full power is vested in the authority 16 17 to manage, control and enforce all necessary and beneficial matters pertaining to the operation of Jackson-Medgar Wiley Evers 18 International Airport and Hawkins Field Airport. The authority 19 20 shall have the same powers and duties as a municipal airport 21 authority under this chapter and any other laws pertaining to

S. B. No. 2162 16/SS01/R45.1 PAGE 1 (tb\rc)

municipal airport authorities.

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- 23 (2) The Jackson Metropolitan Area Airport Authority shall
- 24 consist of the following nine (9) commissioners:
- 25 (a) The Adjutant General of the Mississippi National
- 26 Guard, or his designee;
- 27 (b) The Executive Director of the Mississippi
- 28 Development Authority, or his designee;
- 29 (c) One (1) commissioner appointed by the Mayor of the
- 30 City of Jackson appointed for an initial term of one (1) year;
- 31 (d) One (1) commissioner appointed by the Governor from
- 32 a list of three (3) qualified persons submitted by the City
- 33 Council of the City of Jackson appointed for an initial term of
- 34 two (2) years;
- 35 (e) One (1) commissioner appointed by the Governor from
- 36 a list of three (3) qualified persons submitted by the Board of
- 37 Supervisors of Madison County appointed for an initial term of
- 38 three (3) years;
- 39 (f) One (1) commissioner appointed by the Governor from
- 40 a list of three (3) qualified persons submitted by the Board of
- 41 Supervisors of Rankin County appointed for an initial term of four
- 42 (4) years;
- 43 (g) Two (2) commissioners appointed by the Governor
- 44 from the state-at-large appointed for terms of (5) years one of
- 45 whom shall be the holder of a valid pilot's license or
- 46 certification issued by the Federal Aviation Administration; and

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(h) One (1) commissioner appointed by the Lieutenant

Governor from the state-at-large appointed for a term of five (5)

years.

Unless otherwise provided in subsection (2) of this

section, commissioners appointed under paragraphs (c) through (h)

of subsection (2) of this section shall be persons with at least
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54 charter financial analyst, business owners with at least ten (10)

ten (10) years' experience as a certified public accountant or

- 55 years' experience in executive management, persons with at least
- 56 ten (10) years' experience in the aviation industry, persons with
- 57 at least ten (10) years' experience in economic development,
- 58 attorneys with at least ten (10) years' experience in commercial
- 59 law, construction law or aviation law, persons who have been
- 60 holders of a pilot's license or certification issued by the
- 61 Federal Aviation Administration for at least ten (10) years,
- 62 persons with at least ten (10) years' experience in dealing with
- 63 public financing transactions, or persons holding certificates of
- 64 registration as a professional engineer with at least ten (10)
- 65 years' experience in the practice of engineering.
- 66 (4) After the initial terms, commissioners shall be
- 67 appointed in the same manner as the original appointment for terms
- 68 of five (5) years or until their successor is appointed and
- 69 qualified. Vacancies occurring other than the expiration of a
- 70 term shall be filled for the unexpired term in the same manner as
- 71 the original appointment.

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- 72 (5) (a) The Jackson Municipal Airport Authority is
 73 abolished on July 1, 2016, and all powers and duties, airport
 74 equipment, buildings, facilities, inventories, records, personnel,
 75 resources and all other property real or personal, tangible or
 76 intangible, including any pertaining to or generated from revenues
 77 of the airport are transferred to the Jackson Metropolitan Area
 78 Airport Authority.
- (b) Upon the transfer required by paragraph (a) of this subsection, the Jackson Metropolitan Area Airport Authority shall assume all obligations of the Jackson Municipal Airport Authority pertaining to the airport that are in effect at the time of the transfer.
- SECTION 2. Section 61-3-3, Mississippi Code of 1972, is amended as follows:
- 86 61-3-3. The following words or terms, whenever used or 87 referred to in this chapter, shall have the following respective 88 meanings unless different meanings clearly appear from the 89 context:
- 90 (a) "Airport" means any area of land or water which is
 91 used, or intended for use, for the landing and taking off of
 92 aircraft, and any appurtenant areas which are used, or intended
 93 for use, for airport buildings or other airport facilities or
 94 rights-of-way, or for other appropriate purposes, including buffer
 95 areas and areas for airport compatible development, together with
 96 all buildings and facilities located thereon.

- 97 (b) "Airport authority" or "authority" means any * * *
 98 airport authority created pursuant to the provisions of this
 99 chapter.
- 100 (c) "Airport hazard" means any structure, object or
 101 natural growth, or use of land which obstructs the airspace
 102 required for the flight of aircraft in landing or taking off at an
 103 airport, or is otherwise hazardous to such landing or taking off
 104 of aircraft.
- "Air navigation facility" means any facility other 105 than one owned and operated by the United States, used in, 106 107 available for use in, or designed for use in aid of air navigation, including any structures, mechanisms, lights, beacons, 108 109 markers, communicating systems, or other instrumentalities, or 110 devices used or useful as an aid, or constituting an advantage or 111 convenience, to the safe taking off, navigation and landing of aircraft, or the safe and efficient operation or maintenance of an 112 airport, and any combination of any or all of such facilities. 113
- (e) "Bonds" means any bonds, notes, interim

 115 certificates, debentures or similar obligations issued by an

 116 authority pursuant to this chapter.
- 117 * * *
- (* * * f) "Governing body" means the official or officials authorized by law to exercise ordinance or other lawmaking powers of a municipality.

121 (* * *g) "Local government" means any local governmental unit as defined in Section 17-13-5. 122 "Municipal airport authority" or "municipal 123 (* * *h)124 authority" means a municipal airport authority created pursuant to 125 the provisions of Section 61-3-5 or 61-3-6. 126 "Municipality" means any county, supervisors (***i)127 district or supervisors districts, or all that portion of the 128 county lying outside the territorial boundaries of any named city, 129 town or village, and a city, town and village of this state or any 130 state-supported institution of higher learning or any public 131 community or junior college. 132 (* * *j) "Person" means any individual, firm, 133 partnership, corporation, company, association, joint-stock 134 association or body politic, and includes any trustee, receiver, 135 assignee or other similar representative thereof. 136 "Regional airport authority" or "regional (* * *k)137 authority" means a regional airport authority created pursuant to 138 the provisions of Section 61-3-7. SECTION 3. Section 61-3-5, Mississippi Code of 1972, is 139

141 61-3-5. Any municipality or a state-supported institution of 142 higher learning or a public community or junior college, by 143 resolution, may create a public body, corporate and politic, to be 144 known as a municipal airport authority, which shall be authorized 145 to exercise its functions upon the appointment and qualification

amended as follows:

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146 of the first commissioners thereof. Upon the adoption of a resolution creating a municipal airport authority, the governing 147 148 body of the municipality or of the state-supported institution of 149 higher learning or other public community or junior college, 150 pursuant to the resolution, shall appoint five (5) persons as 151 commissioners of the authority. The commissioners who are first 152 appointed shall be designated to serve for terms of one (1), two 153 (2), three (3), four (4) and five (5) years, respectively. 154 Thereafter, each commissioner shall be appointed for a term of 155 five (5) years, except that vacancies occurring otherwise than by 156 the expiration of term shall be filled for the unexpired term in 157 the same manner as the original appointments. This section shall 158 not apply to the airport authority created in Section 61-3-6. 159 SECTION 4. This act shall take effect and be in force from 160 and after its passage.

CIVIL COVER SHEET

3:16-cv-246 CWR-FKB

JS 44 (Rev. 12/12)

The JS 44 civil cover sheet and the information contained herein neither replace nor supplement the filing and service of pleadings or other papers as required by law, except as provided by local rules of court. This form, approved by the Judicial Conference of the United States in September 1974, is required for the use of the Clerk of Court for the purpose of initiating the civil docket sheet. (SEE INSTRUCTIONS ON NEXT PAGE OF THIS FORM.)

purpose of inflating the civil do	eket sheet. (BBB Interne				
I. (a) PLAINTIFFS Teffey & Shallworth			GUVERNON BRYHALL AT All		
(b) County of Residence of First Listed Plaintiff (EXCEPT IN U.S. PLAINTIFF CASES) APR -6 2016 SOUTHERN DISTRICT OF MISSON PI County of Residence of First Listed Defendant (IN U.S. PLAINTIFF CASES ONLY) NOTE: IN LAND CONDEMNATION CASES, USE THE LOCATION OF THE TRACT OF LAND INVOLVED.					
(c) Attorneys (Firm Name, Address, and Telephone Number) ARTHUR JOHNSTON BY ARTHUR JOHNSTON					
II. BASIS OF JURISDICTION (Place an "X" in One Box Only) III. CITIZENSHIP OF PRINCIPAL PARTIES (Place an "X" in One Box for Plaintiff (For Diversity Cases Only) and One Box for Defendant)					
☐ 1 U.S. Government Plaintiff	3 Federal Question (U.S. Government N	lot a Party)	(For Diversity Cases Only) PT Citizen of This State □		PTF DEF
☐ 2 U.S. Government Defendant	☐ 4 Diversity (Indicate Citizenshi)	p of Parties in Item III)	Citizen of Another State	2	another State
Citizen or Subject of a 3 3 Foreign Nation 6 6 6 Foreign Country					
IV. NATURE OF SUIT (Place on "X" in One Box Only) OTHER STATUTES					
□ 110 Insurance □ 120 Marine	PERSONAL INJURY 310 Airplane	PERSONAL INJURY 365 Personal Injury -	G25 Drug Related Seizure of Property 21 USC 881	☐ 422 Appeal 28 USC 158 ☐ 423 Withdrawal 28 USC 157	☐ 375 False Claims Act ☐ 400 State Reapportionment ☐ 410 Antitrust
☐ 130 Miller Act ☐ 140 Negotiable Instrument ☐ 150 Recovery of Overpayment	☐ 315 Airplane Product Liability ☐ 320 Assault, Libel &	Product Liability 367 Health Care/ Pharmaceutical Personal Injury	D 690 Olika	PROPERTY RIGHTS	☐ 430 Banks and Banking ☐ 450 Commerce ☐ 460 Deportation
& Enforcement of Judgment 151 Medicare Act 152 Recovery of Defaulted	Slander 330 Federal Employers' Liability 340 Marine	Product Liability 368 Asbestos Personal Injury Product		830 Patent 840 Trademark	☐ 470 Racketeer Influenced and Corrupt Organizations ☐ 480 Consumer Credit
Student Loans (Excludes Veterans) 153 Recovery of Overpayment of Veteran's Benefits	☐ 345 Marine Product Liability ☐ 350 Motor Vehicle	Liability PERSONAL PROPERTY 370 Other Fraud	☐ 710 Fair Labor Standards Act ☐ 720 Labor/Management	861 HIA (1395ff) 862 Black Lung (923) 863 DIWC/DIWW (405(g))	☐ 490 Cable/Sat TV ☐ 850 Securities/Commodities/ Exchange ☐ 890 Other Statutory Actions
☐ 160 Stockholders' Suits ☐ 190 Other Contract ☐ 195 Contract Product Liability ☐ 196 Franchise	☐ 355 Motor Vehicle Product Liability ☐ 360 Other Personal Injury	☐ 371 Truth in Lending ☐ 380 Other Personal Property Damage ☐ 385 Property Damage	Relations 740 Railway Labor Act 751 Family and Medical	□ 864 SSID Title XVI □ 865 RSI (405(g))	☐ 891 Agricultural Acts ☐ 893 Environmental Matters ☐ 895 Freedom of Information
	☐ 362 Personal Injury - Medical Malpractice	Product Liability	Leave Act 790 Other Labor Litigation	TO THE TAX CHIEF IN	Act 896 Arbitration 899 Administrative Procedure
☐ 210 Land Condemnation ☐ 220 Foreclosure ☐ 230 Rent Lease & Ejectment	440 Other Civil Rights 441 Voting 442 Employment	#PRISONER PETITIONS Habeas Corpus: □ 463 Alien Detainee □ 510 Motions to Vacate	☐ 791 Employee Retirement Income Security Act	□ 870 Taxes (U.S. Plaintiff or Defendant) □ 871 IRS—Third Party	Act/Review or Appeal of Agency Decision 950 Constitutionality of
☐ 240 Torts to Land ☐ 245 Tort Product Liability ☐ 290 All Other Real Property	☐ 443 Housing/ Accommodations ☐ 445 Amer. w/Disabilities -	Sentence 530 General 535 Death Penalty	IMMIGRATION IN THE STATE OF THE	26 USC 7609	State Statutes
	Employment 446 Amer. w/Disabilities - Other 448 Education	Other: 540 Mandamus & Other 550 Civil Rights 555 Prison Condition 560 Civil Detaince - Conditions of Confinement	☐ 462 Naturalization Application ☐ 465 Other Immigration Actions		
V. ORIGIN (Place an "X" in One Box Only) 1 Original					
VI. CAUSE OF ACTION Cite the U.S. Civil Statute under which you are filing (Do not cite jurisdictional statutes unless diversity): Brief description of cause:					
VII. REQUESTED IN CHECK IF THIS IS A CLASS ACTION DEMAND S CHECK YES only if demanded in complaint: UNDER RULE 23, F.R.Cv.P. DEMAND: Yes No					
VIII. RELATED CASE(S) IF ANY (See instructions): JUDGE DOCKET NUMBER					
DATE SIGNATURE OF ATTORNEY OF RECORD ALCOHOLIC SIGNATURE OF ATTORNEY OF RECORD					
FOR OFFICE USE ONLY RECEIPT # AMOUNT APPLYING IFP JUDGE MAG. JUDGE					
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